## UNITED STATES DEPARTMENT OF JUSTICE WASHINGTON, D.C. 20530

#### SUPPLEMENTAL STATEMENT

Pursuant to Section 2 of the Foreign Agents Registration Act of 1938, as Amended

Fo	r Six Month Period Ending	MAY 1 3 1978 (Insert date)	:
Name of Registrant Prat	ther Seeger Doolitt & Farmer	le Registration No.	1815
Business Address of Registr	washington, D. C		
	I - REGISTR		
1. Has there been a change	in the information previously I	urnished in connection w	ith the following:
(a) If an individual:			
<ul><li>(1) Residence addres</li><li>(2) Citizenship</li><li>(3) Occupation</li></ul>	s Yes [] Yes [] Yes []	No . No . No .	· :
(b) If an organization:			•
<ul><li>(1) Name</li><li>(2) Ownership or cont</li><li>(3) Branch offices</li></ul>	rol Yes T	No X No X No X	eville (Constitution of the Constitution of th
2. Explain fully all changes	, if any, indicated in Item 1.		
	RANT IS AN INDIVIDUAL, OF		
this 6 month reporting per	iod? Yes No		to or the regionale during
If yes, furnish the followi	ng information:		
Name	Positi	on	Date Connection Ended

Citizanalia	
Citizenship l	Position Date Assumed
rices directly in furtherance of the	e interests of any foreign
e his services.	
or connection	Date terminated
y persons been hired as employees	or in any other capacity by
al, or in a related or similar capacit	
Position or connection	Date connection began
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· · · · · · · · · · · · · · · · · · ·	Date connection began
	vices directly in furtherance of the e his services.  It officials, who have filed a short the registrant during this 6 month or connection  Or connection

#### II - FOREIGN PRINCIPAL

Yes No X	orting period?
If yes, furnish the following information:	
Name of foreign principal	Date of Termination
9. Have you acquired any new foreign principal during this 6 month reporting pe	eriod? Yes No X
If yes, furnish following information:	<del></del>
Name and address of foreign principal	Date acquired
	:
10. In addition to those named in Items 8 and 9, if any, list the foreign principal represent during the 6 month reporting period.	ls 1 whom you continued to
Central de Cooperativas Agrarias de Produccion Azu (CECOAAP)	carera del Peru
Empresa de Transporte Aereo del Peru (AeroPeru) Minero Peru	
III - ACTIVITIES	
11. During this 6 month reporting period, have you engaged in any activities for common any foreign principal named in Items 8, 9, and 10 of this statement? Yes	
If yes, identify each such foreign principal and describe in full detail your act	ivities and services:
We performed no services subject to the Act for Ae Peru during the period. Services performed for CE of advising the client on U.S. actions with respec legislation and presenting a statement to the U.S. connection with its sugar hearings (see Attachment	COAAP consisted t to sugar T.T.C. in

The term "foreign principal" includes, in addition to those defined in section 1(b) of the Act, an individual or organization any of whose activities are directly or indirectly supervised, directed, controlled, financed, or subsidized in whole or in major part by a foreign government, foreign political party, foreign organization or foreign individual. (See Rule 100(a)(9)).

A registrant who represents more than one foreign principal is required to list in the statements he files under the Act only those foreign principals for whom he is not entitled to claim exemption under Section 3 of the Act. (See Rule 208.)

12. During this 6 month reporting period, have you on be ity as defined below?	half of any foreign principal engaged in political activ
Yes No 🗌	
ployed to achieve this purpose. If the registrant ar	cribe in full detail all such political activity, indicated policies sought to be influenced and the means emparaged, sponsored or delivered speeches, lectures or ces of delivery, names of speakers and subject matter.
See item 11	
3. In addition to the above described activities, if any, benefits any or all of your foreign principals?	have you engaged in activity on your own behalf which
Yes No 🙀	
If yes, describe fully.	

The term "political activities" means the dissemination of political propaganda and any other activity which the person engaging therein believes will, or which he intends to, prevail upon, indoctrinate, convert, induce, persuade, or in any other way influence any agency or official of the Government of the United States or any section of the public within the United States with reference to formulating, adopting, or changing the domestic or foreign policies of the United States or with reference to the political or public interests, policies, or relations of a government of a foreign country or a foreign political party.

#### IV - FINANCIAL INFORMATION

14.	(a)	KECEIP 13 · MC	DNIES		
		B ( 31 /		 	

During this 6 month reporting period, have you received from any foreign principal named in Items 8,9 and 10 of this statement, or from any other source, for or in the interests of any such foreign principal, any contributions, income or money either as compensation or otherwise? If yes, set forth below in the required detail and separately for each foreign principal an account of such monies.<sup>3</sup> From Whom Purpose Amount In the case of AeroPeru and Minero Peru no income was received during the period for services subject to the Foreign Agents Registration Total income from CECOAAP was \$4,694.99. Total 14. (b) RECEIPTS - THINGS OF VALUE During this 6 month reporting period, have you received any thing of value 4 other than money from any foreign principal named in Items 8, 9 and 10 of this statement, or from any other source, for or in the

interests of any such foreign principal?

No x

If yes, furnish the following information:

Name of foreign principal

Date received Description of thing of value

Purpose

of value for a foreign principal, as part of a fund raising campaign. See Rule 201(e).

4 Things of value include but are not limited to gifts, interest free loans, expense free travel, favored stock purchases, exclusive rights, favored treatment over competitors, "kickbacks," and the like.

A registrant is required to file an Exhibit D if he collects or receives contributions, loans, money, or other things

(a) DISBURSEME				
(1) disbursed	month reporting period, h or expended monies in c , 9 and 10 of this statem	onnection with activity o	n behalf of any foreign pri lo [X]	ncipal r
(2) transmitte	d monies to any such for	eign principal? Yes [	No X	
If yes, set for monies, includ	th below in the required ding monies transmitted,	detail and separately for a if any, to each foreign p	each foreign principal an ac rincipal.	counto
Date	To Whom	Purpose		· A
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				:
•				
				•

Total

15	(14)	DISBURSEMENTS .	THINGS	OF	VALUE
12.	(D)	DISDUKSEMENTS:	IDINGS	UF	VALUE

During this 6 month reporting peri-			
furtherance of or in connection wi	h activities on behalf of	any foreign principal	named in items 8, 9
and 10 of this statement?			:

Yes No X

If yes, furnish the following information:

Date disposed Name of person to whom given On behalf of what foreign principal Description of thing of value

Purpose

#### (c) DISBURSEMENTS - POLITICAL CONTRIBUTIONS

During this 6 month reporting period, have you from your own funds and on your own behalf either directly or through any other person, made any contributions of money or other things of value<sup>5</sup> in connection with an election to any political office, or in connection with any primary election, convention, or caucus held to select candidates for political office? Yes X

If yes, furnish the following information:

Date	Amount or thing of value	Name of political organization	Name of candidate
1/78	\$100.00		Robert Casey
11/77	10.00	Dollars for Democrats	-
11/77	50.00	Committee for Tim Wirth	
1/78	100.00	Committee for Tim Wirth	¹ 78
3/78	100.00	Congressman St. Germain	

#### V - POLITICAL PROPAGANDA

(Section 1(j) of the Act defines "political propaganda" as including any oral, visual, graphic, written, pictorial, or other communication or expression by any person (1) which is reasonably adapted to, or which the person disseminating the same believes will, or which he intends to, prevail upon, indoctrinate, convert induce, or in any other way influence a recipient or any section of the public within the United States with reference to the political or public interests, policies, or relations of a government of a foreign country or a foreign political party or with reference to the foreign policies of the United States or promote in the United States racial, religious, or social dissensions, or (2) which advocates, advises, instigates, or promotes any racial, social, political, or religious disorder, civil riot, or other conflict involving the use of force or violence in any other American republic or the overthrow of any government or political subdivision of any other American republic by any means involving the use of force or violence.)

16.	During this 6 month	reporting period	, did you prepare	, disseminate	or cause	to be disser	ninated any	polit-
	ical propaganda as	defined above?	Yes X	No []				

IF YES, RESPOND TO THE REMAINING ITEMS IN THIS SECTION V.

17. Identify each such foreign principal.

Central de Cooperativas Agrarias de Produccion Azucarera del Peru (CECOAAP)

<sup>&</sup>lt;sup>5</sup> Things of value include but are not limited to gifts, interest free loans, expense free travel, favored stock purchases, exclusive rights, favored treatment over competitors, "kickbacks," and the like.

10.	fied sum of money to finance your activities in preparing or disseminating political propaganda?  Yes No X					
	If yes, identify each such foreign principal, specify amount, and indicate for what period of time.					
19	During this 6 month reporting period, did your activities in preparing, disseminating or causing the disem-					
-,.	ination of political propaganda include the use of any of the following:  Radio or TV broadcasts Magazine or newspaper Motion picture films Letters or telegrams  articles					
	Advertising campaigns Press releases Pamphlets or other Lectures or publications speeches					
	Other (specify) Statement before U.S. International Trade Commission					
20.	During this 6 month reporting period, did you disseminate or cause to be disseminated political propaganda among any of the following groups:					
	Public Officials Newspapers Libraries					
	Legislators Editors Educational institutions					
	Government agencies Civic groups or associations Nationality groups					
	Other (Specify)					
21.	What language was used in this political propaganda;					
	X English Other (specify)					
22.	Did you file with the Registration Section, Department of Justice, two copies of each item of political propaganda material disseminated or caused to be disseminated during this 6 month reporting period?					
	Yes X No					
******	Did you label each item of such political propaganda material with the statement required by Section 4(b) of the Act?  Yes No					
24.	Did you file with the Registration Section, Department of Justice, a Dissemination Report for each item of such political propaganda material as required by Rule 401 under the Act?					
	Yes X No					
<u></u>	VI - EXHIBITS AND ATTACHMENTS					
25.	EXHIBITS A AND B					
	(a) Have you filed for each of the newly acquired foreign principals in Item 9 the following:					
	Exhibit A <sup>6</sup> Yes No No					
	Exhibit B <sup>7</sup> Yes No No					
	If no, please attach the required exhibit.					
	(a) Have there been any changes in the Exhibits A and B previously filed for any foreign principal whom you represented during this six month period?					
	Yes No No					
	If yes, have you filed an amendment to these exhibits? Yes No					
	If no, please attach the required amendment.					

<sup>6</sup> The Embibit A, which is filed on Form OBD-67 (Formerly DJ-306) sets forth the information required to be disclosed concerning each foreign principal.

7 The Exhibit B, which is filed on Form OBD-65 (Formerly DJ-304) sets forth the information concerning the agreement or understanding between the registrant and the foreign principal.

26. EXHIBIT C	
If you have previously filed an Exhibit C <sup>8</sup> , state whether 6 month reporting period.  Yes No	er any changes therein have occurred during this
ies [	
If yes, have you filed an amendment to the Exhibit C?	Yes No
If no, please attach the required amendment.	
27. SHORT FORM REGISTRATION STATEMENT	
Have short form registration statements, been filed by a supplemental statement?  Yes No No	all of the persons named in Items 5 and 7 of the
If no, list names of persons who have not filed the requi	red statement.
•	
	: 
istration statement and the attached exhibits and that he is that such contents are in their entirety true and accurate to cept that the undersigned make(s) no representation as to the in attached Short Form Registration Statement, if any, insoft his (their) personal knowledge.  (Both copies of this statement shall be signed and sworn to before a notary public or other person authorized to administer oaths by the agent, if the registrant is an individual, or by a majority of those partners, officers, directors or persons performing similar functions who are in the United States, if the registrant is an organization.)	the best of his (their) knowledge and belief, exetruth or accuracy of the information contained
Subscribed and sworn to before me at Wash	D.G.
this 35th day of Detalur	
	Jan Paral
	(Signature of notary or other officer)
	My Commission Expires May 31, 1981

The Exhibit C, for which no printed form is provided, consists of a true copy of the charter, articles of incorporation, association, constitution, and bylaws of a registrant that is an organization. (A waiver of the requirement to file an Exhibit C may be obtained for good cause shown upon written application to the Assistant Attorney General, Criminal Division, Internal Security Section, Department of Justice, Washington, D.C. 20530.

#### BEFORE THE

# UNITED STATES INTERNATIONAL TRADE COMMISSION WASHINGTON, D. C.

In the matter of

INVESTIGATION OF SUGAR IMPORTS

: No. 22-41

STATEMENT OF

THE SUGAR INDUSTRY OF PERU,

CENTRAL DE COOPERATIVAS AGRARIAS DE

PRODUCCION AZUCARERA DEL PERU (CECOAAP)

EDWIN H. SEEGER
THOMAS L. FARMER
Prather Seeger Doolittle & Farmer
1101 Sixteenth Street, N.W.
Washington, D. C. 20036

March 17, 1978

This statement is made by Prather Seeger Doolittle & Farmer, which has registered with the U. S. Department of Justice as an agent of the Sugar Industry of Peru through its central organization, Central de Cooperativas Agrarias de Produccion Azucarera del Peru (CECOAAP). Pursuant to the Foreign Agents Registration Act of 1938, as amended, a copy of such registration is available for inspection at the U. S. Department of Justice. Three copies of the accompanying statement have been filed with the U. S. Department of Justice as required by the Foreign Agents Registration Act of 1938, as amended. The registration of Prather Seeger Doolittle & Farmer does not indicate approval by the United States Government of the contents of this material.

#### BEFORE THE

## UNITED STATES INTERNATIONAL TRADE COMMISSION WASHINGTON, D. C.

In the matter of

INVESTIGATION OF SUGAR IMPORTS

: No. 22-41

#### STATEMENT OF

THE SUGAR INDUSTRY OF PERU,

CENTRAL DE COOPERATIVAS AGRARIAS DE

PRODUCCION AZUCARERA DEL PERU (CECOAAP)

This statement, in lieu of oral testimony, is submitted in the above matter on behalf of the Peruvian sugar industry.

At the request of the President, the United States International Trade Commission, on November 23, 1977, instituted an investigation under Subsection (a) of Section 22 of the Agricultural Adjustment Act, as amended (7 U.S.C. 624), to determine whether --

sugar, sirups, and molasses, provided for in items 155.20 and 155.30 of Part 10-A, Schedule 1 of the Tariff Schedules of the United States (TSUS),

are being or are practically certain to be imported into the United States under such conditions and in such quantities as to render or tend to render ineffective, or materially interfere with, the price support operations now being conducted by the U.S. Department of Agriculture for sugar cane or beets, or to reduce substantially the amount of any product being processed in the United States from such domestic sugar cane or sugar beets.

With respect to the issues rendered by the President's request to the Commissioner, the position of the Peruvian sugar industry in brief is that:

1. If the Commissioner finds that entry of sugar into the U.S. market at current world prices threatens to interfere with the U.S. government price support program, Peru urges that further import duty increases should not be the recommended remedy. A principal reason why this remedy should be rejected is that it would not be effective in curtailing imports. This is so because many of the producing countries are under such balance of payments pressure to earn dollars that they will sell raw sugar in the U.S. even if their dollar earnings are drastically reduced by higher import duties.

- 2. Furthermore, by reducing the dollar income for the exporting country for each pound of sugar sold in the U.S., a program of higher import duties on raw sugar would run counter to basic U.S. government policy of assisting developing countries in balance of payments difficulties by support to their export sales of basic raw materials. This policy is evidenced by increased U.S. financial support for the Compensatory Financing Facility of the IMF.
- 3. On the other hand, the traditional U.S. policy of country-by-country quotas has the threefold benefit of ensuring that
- a) In time of world wide surplus, sugar imports can be effectively limited to a specific share of total U.S. consumption.
- b) In time of world wide shortage, a specified level of imports will be available for the U.S. consumer.
- c) A large share of the dollar earnings resulting from the sale of sugar imports at the specified tonnage level will accrue to the exporting countries whose balance of payments needs are a concern of U.S. government policy.

#### BACKGROUND

The Peruvian sugar industry is organized as a system of worker-owned cooperativas incorporated within a central body, Central de Cooperativas Agrarias de Produccion Azucarera del Peru (CECOAAP). The Peruvian sugar industry has traditionally been one of the largest suppliers of sugar to the United States. For example, in 1974, the last year of the Sugar Act, Peru was the fifth largest supplier of sugar to the U.S. market and the fourth largest among Western Hemisphere suppliers.

In all, some 240,000 Peruvians rely directly on the industry for their subsistence. In addition, sugar represents an important element of Peru's gross national product and a major source of foreign exchange. Indeed, in 1975, sugar was Peru's main export commodity; sales to the U.S. market amounted to \$270 million that year. The Peruvian sugar industry is also a major importer of products and capital goods from the United States. During 1976 and 1977 sugar continued to be a major export commodity for Peru, although due to lower prices sugar accounted for a smaller share of Peru's export income. On a tonnage basis, however, Peru, during 1977, maintained its normal level of sugar sales to the United States at roughly 312,000 tons.

### FAILURE OF DUTIES TO PROVIDE EFFECTIVE RELIEF TO DOMESTIC INDUSTRY.

Subsequent to the termination of the Sugar Act on January 1, 1975, sugar prices in the U.S. and on the world market declined sharply and, as a result, U.S. producers called for and obtained U.S. government intervention in the form of increased import duties. Responding to the demands of domestic producers, the President decreed three separate duty increases in the period between September 1976 and January 1978. The result of these Presidential initiatives was to increase import duties more than 800% during that period, causing the effective rate of these duties to rise from .625 cents per pound to 5.5125 at present. Nevertheless, imports of raw sugar into the U.S. did not decline during that period but, in fact, increased. imports of raw sugar during 1977 were roughly 30% greater in 1977 than during 1976. Not surprisingly, therefore, domestic producers are again requesting relief, and the President in his letter to the Commissioner, requesting the current investigation, indicates his sympathy for the pleas of the domestic producers.

#### TARIFFS ALSO DAMAGE THE FOREIGN PRODUCER.

Since the U.S. market for sugar represents roughly 20% of world market, the effect of an increase of U.S. duty during period of world wide surplus, as at present, is simply to force the world market price down to whatever level is required to ensure that the landed price in the U.S. (i.e., world price plus U.S. duty) is equal to or slightly under the U.S. government price support program. The inevitability of this process was demonstrated during the early part of the year when the U.S., on January 20, increased the import duty and the world price of sugar declined about 1 cent per pound, thus keeping the landed price at roughly the level of the U.S. support price.

The net result is to leave import tonnage levels largely unaffected while shifting some of the income from sugar imports from the developing country producers to the U.S. Treasury.

As is true of the sugar producers of the United States, and we are sure, those of all other countries, the Peruvian sugar industry is experiencing serious losses that prevent a threat to its economic and financial stability. The experienced cost levels of the various growing units within the Peruvian sugar industry have been higher, for

the past several months, than the selling price in the world market which, of course, now includes the U.S. market. There is no sign that prices will rise to a level equivalent to costs in the near future, and the prospect of profitable operations is even more remote. To the contrary, the prevalent opinion is that prices will remain uneconomically low.

The impact of increased tariffs, therefore, is directly contrary to the clearly expressed policy of the U.S. government during recent years with respect to commodity exports from the developing countries. has been a leader in a variety of international meetings designed to develop international mechanisms which would stabilize commodity prices for raw materials produced by developing countries, such as Peru, at price levels adequate to ensure reasonable profitability. In the case of such special financing mechanisms as the Compensatory Financing Facility at the IMF, the U.S. has pledged substantial financial contributions to assist the maintenance of raw material prices for the developing countries. is, therefore, self-defeating for the U.S. to divert to the U.S. Treasury income from sugar imports that should go to the producing countries.

IMPORT QUOTAS ARE BETTER DESIGNED TO ASSIST THE FOREIGN AND DOMESTIC PRODUCERS AND ENSURE ADEQUATE SUPPLIES FOR THE CONSUMER.

At the same time that successive Presidents endorsed vast increases in import duties on sugar, the Commission conducted its investigation of sugar imports and their effect on the U.S. market (TA-201-16) and, in March 1977, recommended the reimposition of a quota system for sugar imports totalling 4,275,000 short tons, which is an amount slightly below total 1976 imports but substantially below the 1977 import total. In making its recommendation the Commission noted that market conditions in 1977 were similar to those prior to 1934, which led to the adoption of the sugar legislation which operated successfully from 1934-1974 on the basis of country by country quotas after a long period when very high import duties had failed to preserve the viability of the domestic market. Nevertheless, the President rejected the Commission's recommendation and doubled import duties instead. than a year later, however, the President has found it necessary to again ask the Commission to consider new

means of relief for the domestic producer since the President's tariff plus domestic support price program has already shown itself to be ineffective.

The available experience with both tariffs and quotas provides ample evidence of the impact of each of these devices and sharply supports the wisdom of the Commission's March 1977 decision. We believe, therefore, that if the Commission decides on the basis of the current investigation to recommend some form of protection for domestic producers a country-by-country quota system, based on recent import levels to reflect the reality of current production and export capabilities, would be most likely to benefit foreign and domestic producers and the U.S. con-The essential element of any remedy proposed should be the inclusion of incentives to supplying countries to export to the U.S. at times when world prices exceed U.S. Therefore, we urge the Commission to include as part of a recommended quota system a provision, similar to that included in the Sugar Act, for the reduction of a country quota to the extent that any supplying country fails to fulfill its quota.

In short, a return to the proven system in effect during 1934-1974 and supported by the Congress during this lengthy period would clearly best serve all the interests concerned.

Respectfully submitted,

/s/ Edwin H. Seeger

EDWIN H. SEEGER

/s/ Thomas L. Farmer

THOMAS L. FARMER

Attorneys for CECOAAP

March 17, 1978

# UNITED STATES DEPARTMENT OF JUSTICE REGISTRATION UNIT CRIMINAL DIVISION WASHINGTON, D. C. 20530

#### NOTICE

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1.		a - page 7		of Section V ( BD-64 - Supple			<b>1</b> —	
	Yes	X	or N	0	<del></del>			
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